103D CONGRESS 2D SESSION

H. R. 4882

To amend the Toxic Substances Control Act to reduce the levels of lead in the environment, and for other purposes.

IN THE HOUSE OF REPRESENTATIVES

AUGUST 1, 1994

Mr. Swift introduced the following bill; which was referred to the Committee on Energy and Commerce

A BILL

To amend the Toxic Substances Control Act to reduce the levels of lead in the environment, and for other purposes.

- 1 Be it enacted by the Senate and House of Representa-
- 2 tives of the United States of America in Congress assembled,
- 3 SECTION 1. SHORT TITLE; TABLE OF CONTENTS.
- 4 (a) Short Title.—This Act may be cited as the
- 5 "Lead Exposure Reduction Act of 1994".
- 6 (b) Table of Contents.—The table of contents of
- 7 this Act is as follows:
 - Sec. 1. Short title: table of contents.

TITLE I—LEAD ABATEMENT

Sec. 101. Findings and policy.

Sec. 102. Definitions.

Sec. 103. Restrictions on continuing uses of certain lead-containing products.

- Sec. 104. Inventory of lead-containing products and new use notification procedures.
- Sec. 105. Product labeling.
- Sec. 106. Batteries.
- Sec. 107. Lead in Used Oil.
- Sec. 110. Conforming amendments.
- Sec. 111. Amendment to table of contents.

TITLE II—MISCELLANEOUS

- Sec. 201. Non-interference.
- Sec. 202. Sense of the Congress concerning lead fishing sinkers.

TITLE III—AUTHORIZATION OF APPROPRIATIONS

Sec. 301. Authorization of appropriations.

- 1 (c) Reference to Toxic Substances Control
- 2 Act.—Wherever in title I an amendment or repeal is ex-
- 3 pressed in terms of an amendment to, or repeal of, a sec-
- 4 tion or other provision, the reference shall be considered
- 5 to be made to a section or other provision of the Toxic
- 6 Substances Control Act (15 U.S.C. 2601 et seq.), except
- 7 to the extent otherwise specifically provided.

8 TITLE I—LEAD ABATEMENT

- 9 SEC. 101. FINDINGS AND POLICY.
- 10 (a) Redesignations.—Sections 401 and 402
- 11 through 412 (15 U.S.C. 2681 and 2682 through 2692)
- 12 are redesignated as sections 402, and 411 through 421,
- 13 respectively.
- 14 (b) FINDINGS AND POLICY.—Title IV (15 U.S.C.
- 15 2681 et seq.) is amended by inserting before section 402
- 16 (as so redesignated) the following new section:
- 17 "SEC. 401. FINDINGS AND POLICY.
- 18 "(a) FINDINGS.—Congress finds that—

- "(1) lead poisoning is the most prevalent disease of environmental origin among American children today, and children under 7 years of age are at special risk because of their susceptibility to the potency of lead as a neurologic toxin;
 - "(2)(A) the effects of lead on children may include permanent and significant neurologic and physiologic impairment; and
 - "(B) additional health effects occur in adults exposed to similar exposure levels;
 - "(3) because of the practical difficulties of removing lead already dispersed into the environment, children and adults will continue to be exposed to lead for years;
 - "(4) as a result of decades of highly dispersive uses of lead in a variety of products, contamination of the environment with unacceptable levels of lead is widespread; and
 - "(5) the continued manufacture, processing, use, and disposal of some lead-containing products may cause further releases of lead into the environment, and the releases contribute to further environmental contamination and resultant exposure to lead.

1	"(b) Policy.—It is the policy of the United States
2	that further releases of lead into the environment should
3	be minimized, and methods should be developed and imple-
4	mented to reduce sources of lead that result in adverse
5	human or environmental exposures.".
6	SEC. 102. DEFINITIONS.
7	Section 402, as redesignated by section 101(a) of this
8	Act, is amended—
9	(1) by striking "For the purposes" and insert-
10	ing "(a) In General.—Subject to subsection (b)
11	for the purposes";
12	(2) by redesignating—
13	(A) paragraphs (13) through (17) as para-
14	graphs (18) through (22), respectively;
15	(B) paragraphs (5) through (12) as para-
16	graphs (7) through (14), respectively; and
17	(C) paragraph (4) as paragraph (5);
18	(3) by inserting after paragraph (3) the follow-
19	ing new paragraph:
20	"(4) Distributor.—The term 'distributor
21	means any individual, firm, corporation, or other en-
22	tity that distributes a product for resale.";
23	(4) by inserting after paragraph (14) (as so re-
24	designated) the following new paragraphs:

"(15) PACKAGE.—The term 'package' means a container that provides a means of marketing, protecting, or handling a product. The term includes a unit package, an intermediate package, a crate, a pail, a rigid foil, unsealed receptacle (such as a carrying case), a cup, tray, wrapper or wrapping film, a bag, tub, shipping or other container, any package included in the American Society for Testing and Materials (referred to in this title as 'ASTM') Specification D–996, and such other packages as the Administrator may specify by regulation.

"(16) Packaging component component.—The term packaging component means any individual assembled part of a package (including any interior or exterior blocking, bracing, cushioning, weatherproofing, exterior strapping, coating, closure, ink, or label). For the purposes of this title, tin-plated steel that meets the ASTM Specification A–623 shall be deemed an individual packaging component.

"(17) Person.—The term 'person' means an individual, trust, firm, joint stock company, corporation (including a government corporation), partnership, association, State, municipality, commission, political subdivision of a State, or interstate body.

1	The term shall include each department, agency, or
2	instrumentality of the United States."; and
3	(5) by adding at the end the following new sub-
4	section:
5	"(b) Exceptions.—As used in this title, the terms
6	'package' and 'packaging component' shall not include—
7	"(1) ceramic ware or crystal;
8	"(2) a container used for radiation shielding;
9	"(3) any casing for a lead-acid battery;
10	"(4) steel strapping; or
11	"(5) any package or packaging component con-
12	taining lead that is regulated or subject to regula-
13	tion under the Federal Food, Drug, and Cosmetic
14	Act (21 U.S.C. 301 et seq.).".
15	SEC. 103. RESTRICTIONS ON CONTINUING USES OF CER-
16	TAIN LEAD-CONTAINING PRODUCTS.
17	Title IV (15 U.S.C. 2681 et seq.), as amended by
18	section 101 of this Act, is further amended by inserting
19	after section 402, as redesignated by section 101(a) of this
20	Act, the following new section:
21	"SEC. 403. RESTRICTIONS ON CONTINUING USES OF CER-
22	TAIN LEAD-CONTAINING PRODUCTS.
23	"(a) General Restrictions.—
24	"(1) In general.—

1	"(A) Prohibition on the processing
2	OF A PRODUCT.—Beginning on the date that is
3	1 year after the date of enactment of this sub-
4	section, no person may process a product in any
5	of the product categories described in para-
6	graph (2).
7	"(B) Prohibition on the distribution
8	IN COMMERCE OF A PRODUCT.—Beginning on
9	the date that is 2 years after the date of enact-
10	ment of this subsection, no person may distrib-
11	ute in commerce a product in any of the prod-
12	uct categories described in paragraph (2).
13	"(2) PRODUCT CATEGORIES.—The product cat-
14	egories described in this paragraph are as follows:
15	"(A) Paint containing more than 0.06 per-
16	cent lead by dry weight, other than—
17	"(i) corrosion inhibitive coatings, in-
18	cluding electrocoats and electrodeposition
19	primers, applied by original equipment
20	manufacturers to motor vehicle parts and
21	containing no more than 1.9 percent lead
22	by weight in dry film;
23	"(ii) certain paints and primers for
24	equipment used for agricultural, construc-

1	tion, and general industrial and forestry
2	purposes;
3	"(iii) paints containing lead chromate
4	pigments; and
5	"(iv) zinc-enriched industrial paint
6	with respect to which the incidental pres-
7	ence of lead does not exceed 0.19 percent
8	lead by dry weight.
9	"(B) Toys and recreational game pieces
10	containing more than 0.1 percent lead by dry
11	weight, except for toys and games with respect
12	to which all lead is contained in electronic or
13	electrical parts or components and that meet
14	the standards and regulations for content, man-
15	ufacture, processing, and distribution estab-
16	lished by the Consumer Product Safety Com-
17	mission under the Federal Hazardous Sub-
18	stances Act (15 U.S.C. 1261 et seq.).
19	"(C) Curtain weights—
20	"(i) that are not encased in vinyl or
21	plastic;
22	"(ii) that contain more than 0.1 per-
23	cent lead by dry weight; and
24	"(iii) that are common in residential
25	use.

1	"(D) Inks containing more than 0.1 per-
2	cent lead by dry weight used in printing news-
3	papers, newspaper supplements, or magazines
4	published more than once per month.
5	"(3) Glass coatings.—
6	"(A) IN GENERAL.—Beginning on the date
7	that is 5 years after the date of enactment of
8	this subsection, no person may process a prod-
9	uct in any of the product categories described
10	in subparagraph (B), and beginning on the date
11	that is 6 years after the date of enactment of
12	this subsection, no person may distribute in
13	commerce a product in any of the product cat-
14	egories described in subparagraph (B).
15	"(B) PRODUCT CATEGORIES.—The prod-
16	uct categories described in this subparagraph
17	are as follows:
18	"(i) Architectural glass coatings con-
19	taining more than 0.06 percent lead by dry
20	weight.
21	"(ii) Automotive window coatings con-
22	taining more than 0.06 percent lead by dry
23	weight.
24	"(4) Statutory construction.—Nothing in
25	this section shall prohibit the recycling of any prod-

uct listed in this subsection if, following the original use of the product, the product is reused as a raw material in the manufacture of any product that is not listed under this subsection.

"(b) Modification of Restrictions.—

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"(1) IN GENERAL.—The Administrator may, after public notice and opportunity for comment, promulgate regulations to modify, pursuant to paragraphs (2) and (3), the percentage of the allowable lead content for a product, or a group of products, within a product category described in subparagraphs (A) through (D) of subsection (a)(2) or subsection (a)(3)(B).

"(2) REDUCED PERCENTAGE.—The Administrator may, pursuant to paragraph (1), establish by regulation a percentage by dry weight of the allowable lead content that is less than the percentage specified under subsection (a) (including nondetectable levels) for a product, or a group of products, within any product category described in subparagraphs (A) through (D) of subsection (a)(2) or subsection (a)(3)(B) if the Administrator determines that a reduction in the percentage of the allowable lead content is necessary to protect human health or the environment.

"(3) Increased percentage.—

"(A) IN GENERAL.—The Administrator may, pursuant to paragraph (1), establish by regulation a percentage by dry weight of the allowable lead content that is greater than the percentage specified under subsection (a) for a product, or a group of products, within any product category described in subparagraphs (A) through (D) of subsection (a)(2) or subsection (a)(3)(B) if the Administrator determines that an increase in the percentage of the allowable lead content will not adversely affect human health or the environment.

"(B) Review.—Not later than 2 years prior to the termination date of a regulation promulgated under paragraph (1) in accordance with subparagraph (A), the Administrator shall review the regulation. If the Administrator determines, pursuant to subparagraph (A), that the promulgation of a revised regulation is appropriate, the Administrator, not later than 1 year prior to the termination date of the regulation, may promulgate a revised regulation that shall terminate on the date that is 6 years after the date the revised regulation becomes final.

"(4) Waivers for toys and recreational 1 2 GAME PIECES.—Not later than 1 year after the date of enactment of this subsection, the Administrator 3 shall promulgate regulations to waive the requirements of subsection (a)(2)(B) with respect to certain 5 toys and recreational game pieces that are collectible 6 7 items and scale models intended for adult acquisi-8 tion. 9 "(5) Exemption of paints.— 10 "(A) DETERMINATION.— 11 "(i) IN GENERAL.—Not later than 5 years after the date of enactment of this 12 13 subsection, the Administrator shall deter-14 mine, following public notice and oppor-15 tunity for comment, whether there is— "(I) 1 (or more) primer paint 16 17 suitable for use as an electrocoat or 18 electrodeposition primer (or both) on 19 motor vehicle parts that contains less 20 than 1.9 percent lead by weight in dry film: 21 22 "(II) 1 (or more) original equip-23 ment manufacturer paint, primer, or service paint or primer for mirror 24 25 manufacturing or for equipment used

1	for agricultural, construction, and
2	general industrial and forestry pur-
3	poses that, in the dry coating, has a
4	lead solubility of less than 60 milli-
5	grams per liter, as described in the
6	American National Standards Insti-
7	tute (referred to in this title as
8	'ANSI') standard Z66.1;
9	"(III) 1 (or more) substitute for
10	paints containing lead chromate pig-
11	ments for use in any class or category
12	of uses that contains less than or
13	equal to 0.06 percent lead by weight
14	in dry film; or
15	"(IV) 1 (or more) substitute for
16	zinc-enriched industrial paint for use
17	in any class or category of uses that
18	contains less than 0.19 percent lead
19	by weight in dry film.
20	"(ii) Additional determination by
21	ADMINISTRATOR.—The Administrator also
22	shall determine whether 1 (or more) paint
23	or primer referred to in clause (i)—
24	"(I) has substantially equivalent
25	corrosion inhibition and related per-

1 formance characteristics to any paint
2 or primer; and
3 "(II) does not pose a greater risk
4 to human health and the environment
5 than a paint or primer,
6 in use for the applicable purpose specified
7 in clause (i) on the date of enactment of
8 this subsection.
9 "(B) IDENTIFICATION.—If the Adminis-
10 trator determines pursuant to subparagraph
11 (A), that 1 (or more) of the paints and primers
referred to in subparagraph (A) meets the ap-
plicable specifications under such subparagraph,
the Administrator shall identify the lead con-
tent of the paint or primer of each applicable
category of paints or primers (or both) under
subclauses (I) through (IV) of subparagraph
18 (A)(i).
19 "(C) Prohibition on Processing.—For
a category of paints or primers (or both) re-
21 ferred to in subparagraph (B), beginning on the
date that is 3 years after the Administrator
makes a determination under subparagraph
24 (B), no person shall process any paint or prim-
er with a lead content that exceeds the level

1	identified by the Administrator pursuant to
2	subparagraph (B).
3	"(D) Prohibition on distribution in
4	COMMERCE.—For a category of paints or prim-
5	ers (or both) referred to in subparagraph (B),
6	beginning on the date that is 4 years after the
7	Administrator makes a determination under
8	subparagraph (B), no person shall—
9	"(i) distribute in commerce any paint
10	or primer with a lead content that exceeds
11	the level identified by the Administrator; or
12	"(ii) process any new motor vehicle or
13	new motor vehicle part or new equipment
14	part coated with the paint or primer with
15	a lead content that exceeds the level identi-
16	fied by the Administrator.
17	"(E) Effect of negative determina-
18	TION.—If the Administrator determines, pursu-
19	ant to subparagraph (A), that there is no paint
20	or primer suitable for a use referred to in
21	subclause (I), (II), (III), or (IV) of subpara-
22	graph (A)(i) that meets the applicable require-
23	ments under subparagraph (A)—
24	"(i) beginning on the date that is 13
25	vears after the date of enactment of this

1 subsection, no person shall process any 2 paint or primer for the use specified in the 3 determination pursuant to subparagraph (A); and "(ii) beginning on the date that is 14 years after the date of enactment of this 6 7 subsection, no person shall distribute in 8 commerce any paint or primer for the use 9 specified in the determination pursuant to subparagraph (A) (or process any motor 10 11 vehicle or motor vehicle part or new equip-12 ment part coated with the paint or prim-13 er), that contains a lead content that exceeds a level 14 15 of lead content that the Administrator shall determine, on the basis of the identification of the 16 17 lead content of paints and primers for the use. 18 "(c) Statements by the Administrator Relat-ING TO MODIFICATIONS OF RESTRICTIONS.—In promul-19 gating any regulation under subsection (b) with respect to the allowable lead content for a product, or a group 21 of products, under a product category, the Administrator shall, prior to the promulgation of a final regulation, consider and publish a statement that describes the effects

of the proposed allowable lead content level for the prod-

1	uct, or group of products, under the product category or
2	human health and the environment.
3	"(d) Packaging.—
4	"(1) Definitions.—As used in this subsection
5	"(A) Incidental presence.—The term
6	'incidental presence' means the presence of lead
7	in a package or packaging component that was
8	not purposely introduced into the package or
9	packaging component for the properties or
10	characteristics of the lead.
11	"(B) Intentionally introduce.—The
12	term 'intentionally introduce' means to purpose-
13	fully introduce lead into a package or packaging
14	component with the intent that the lead be
15	present in the package or packaging component
16	The term does not include—
17	"(i) the presence of background levels
18	of lead that naturally occur in raw mate-
19	rials or are present as postconsumer addi-
20	tions, and that are not purposefully added
21	to perform as part of a package or package
22	ing component; and
23	"(ii) any trace amounts of a process-
24	ing aid or similar material that is used to

1	produce a product from which a package
2	or packaging component is manufactured.
3	"(2) Intentional introduction.—Beginning
4	on the date that is 4 years after the date of enact-
5	ment of this subsection—
6	"(A) no package or packaging component
7	shall be sold or distributed in commerce by a
8	distributor; and
9	"(B) no product shall be distributed in
10	commerce by the distributor of the product in
11	a package,
12	if the product includes, in the package, or in any
13	packaging component, any ink, dye, pigment, adhe-
14	sive, stabilizer, or other additive to which lead has
15	been intentionally introduced as an element during
16	distribution (as opposed to the incidental presence of
17	lead).
18	"(3) Limitations on the average of con-
19	CENTRATION LEVELS FROM INCIDENTAL PRESENCE
20	OF LEAD.—Notwithstanding paragraph (2), the av-
21	erage of the concentration levels from any incidental
22	presence of lead present in any package or packag-
23	ing component, other than the lead originating from
24	the product contained in the package, shall not ex-
25	ceed—

1	"(A) for the fifth 1-year period after the
2	date of enactment of this subsection, 600 parts
3	per million by weight (0.06 percent);
4	"(B) for the sixth 1-year period after the
5	date of enactment of this subsection, 250 parts
6	per million by weight (0.025 percent); and
7	"(C) for the seventh 1-year period after
8	the date of enactment of this subsection, and
9	for each 12-month period thereafter, 100 parts
10	per million by weight (0.01 percent).
11	"(4) PROHIBITION.—No package or packaging
12	component shall be sold or distributed in commerce
13	by a distributor, and no product shall be sold or dis-
14	tributed in commerce in a package by a distributor,
15	if the package or packaging component exceeds the
16	applicable level provided under paragraph (3).
17	"(5) Certificate of compliance.—
18	"(A) IN GENERAL.—A certificate of com-
19	pliance stating that a package or packaging
20	component is in compliance with the require-
21	ments of this section shall be prepared and re-
22	tained by the distributor of the package or
23	packaging component.
24	"(B) STATEMENT RELATING TO EXEMP-
25	TION.—In any case in which compliance with

1	this section is based on an exemption under
2	paragraph (6), the certificate shall state the
3	specific basis upon which the exemption is
4	claimed.
5	"(C) Signature of authorized offi-
6	CIAL.—A certificate of compliance shall be
7	signed by an authorized official of the distribu-
8	tor referred to in subparagraph (A).
9	"(6) Exemption from packaging require-
10	MENTS.—Prior to the expiration of the 7-year period
11	beginning on the date of enactment of this sub-
12	section, on receipt of an application (in such form
13	and containing such information as the Adminis-
14	trator may prescribe by regulation), the Adminis-
15	trator may exempt from the requirements of para-
16	graph (2), (3) or (4)—
17	"(A) a package or packaging component
18	manufactured prior to the date of enactment of
19	this subsection, as determined by the Adminis-
20	trator; and
21	"(B) a package or packaging component to
22	which lead has been added in order to comply
23	with health or safety requirements of Federal
24	law or the law of any State or political subdivi-

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sion of a State.

"(e) Exemptions.—

"(1) IN GENERAL.—The Administrator shall, by regulation, exempt from the restrictions described in subsection (a)(1) on the lead content of paint any products that are intended for use by artists in creating, restoring, and preserving works of art, including graphic works of art, if the paint is sold or otherwise distributed in a package labeled pursuant to the requirements under section 405(c)(1).

- "(2) Exemptions.—The Administrator shall, by regulation, exempt from the applicable restrictions on lead content under subsection (a) or (b) any product, or group of products, within a product category used—
 - "(A) for a medical purpose (as defined by the Administrator, in consultation with the Secretary of Health and Human Services);
 - "(B) for a purpose in the paramount interest of the United States (as determined by the Administrator, in consultation with the Secretary of Defense);
 - "(C) for radiation protection (as jointly defined by the Administrator and the Nuclear Regulatory Commission), including any product or product category used in connection with the

1	national security programs of the Department
2	of Energy;
3	"(D) in the mining industry to determine
4	the presence of noble metals in geological mate-
5	rials; or
6	"(E) as radiation shielding in any elec-
7	tronic device, or in specialized electronics uses
8	in any case in which the Administrator has de-
9	termined that no appropriate substitute for lead
10	is available.
11	"(3) Statutory construction.—Nothing in
12	this section or the Lead Exposure Reduction Act of
13	1994 and the amendments made by such Act is in-
14	tended to prohibit the recycling (for use as a raw
15	material or for processing), recovery, or reuse of
16	lead-containing metal, glass, plastic, paper, or tex-
17	tiles, except that any product created or processed
18	from the lead-containing materials shall meet the re-
19	quirements (including standards) of this section.".
20	SEC. 104. INVENTORY OF LEAD-CONTAINING PRODUCTS
21	AND NEW USE NOTIFICATION PROCEDURES.
22	Title IV (15 U.S.C. 2681 et seq.) is further amended
23	by inserting after section 403, as added by section 103
24	of this Act, the following new section:

1	"SEC. 404. INVENTORY OF LEAD-CONTAINING PRODUCTS
2	AND NEW USE NOTIFICATION PROCEDURES.
3	"(a) Creation of an Inventory of Uses of Lead
4	IN PRODUCTS IN COMMERCE.—
5	"(1) In general.—Not later than 180 days
6	after the date of enactment of this paragraph, the
7	Administrator shall, with the active participation of
8	all interested parties, initiate a survey of all lead-
9	containing products sold or distributed in commerce
10	in the United States.
11	"(2) Development of inventory.—
12	"(A) In general.—On the basis of the
13	survey described in paragraph (1), the Adminis-
14	trator shall develop an inventory of all lead-con-
15	taining products sold or distributed in com-
16	merce (referred to in this section as the 'inven-
17	tory').
18	"(B) Product categories.—In develop-
19	ing the inventory, the Administrator may group
20	in product categories those products that meet
21	both of the following criteria:
22	"(i) The products are functionally
23	similar.
24	"(ii) The products provide similar op-
25	portunities for lead exposure or release
26	during manufacturing, processing, or use,

1	or at the end of the useful life of the prod-
2	uct (taking into account other applicable
3	regulations).
4	"(3) Publication of draft inventory.—
5	"(A) In GENERAL.—The Administrator
6	shall—
7	"(i) publish the inventory in the Fed-
8	eral Register in draft form; and
9	''(ii) solicit public comment on the
10	draft inventory and the grouping of prod-
11	ucts by the Administrator pursuant to
12	paragraph (2).
13	"(B) Publication.—Not later than 4
14	years after the date of enactment of this para-
15	graph, after providing public notice and oppor-
16	tunity for comment on the draft inventory, the
17	Administrator shall publish a final inventory.
18	"(4) Products containing components in-
19	CLUDED ON INVENTORY.—For the purposes of this
20	section, any product that contains lead-containing
21	components included on the inventory shall be
22	deemed to be included on the inventory.
23	"(5) Failure of administrator to publish
24	INVENTORY.—If the Administrator fails to publish
25	the inventory by the date specified in paragraph

1	(3)(B), the list of products referred to in subsection
2	(c)(6)(C) shall be deemed to comprise the inventory.
3	"(6) Modifications.—The Administrator may,
4	from time to time, after notice and opportunity for
5	comment, make modifications to the inventory pub-
6	lished under this subsection. If the Administrator
7	modifies the inventory, the Administrator shall pub-
8	lish the modified inventory.
9	"(b) List of Uses of Lead in Products That
10	Pose Exposure Concerns.—
11	"(1) IN GENERAL.—Beginning on the date that
12	is 6 years after the date of enactment of this para-
13	graph, the Administrator shall issue regulations that
14	establish a list (referred to in this section as the
15	'list') of lead-containing products or categories of
16	products that the Administrator determines may
17	reasonably be anticipated to present an unreasonable
18	risk of injury to human health or the environment
19	due to—
20	"(A) exposure to lead released during and
21	from use of such a product by a consumer;
22	"(B) direct exposure of the product to the
23	environment; or
24	"(C) exposure to lead at the end of the
25	useful life of the product;

1	taking into account other applicable regulations.
2	"(2) Criteria for determination to list a
3	PRODUCT OR CATEGORY OF PRODUCT.—Each deter-
4	mination to list a product or category of product
5	shall be based on exposure-related information per-
6	taining to the product or category of products, or to
7	a product or category of products that poses similar
8	exposure risks.
9	"(3) Specification of lead concentra-
10	TION.—For each product or category of products,
11	the Administrator shall specify the concentration of
12	lead (as a percentage of the dry weight of the prod-
13	uct or category of products) that the Administrator
14	determines to be the maximum concentration of lead
15	found in the product or category of products.
16	"(4) Modification of List.—
17	"(A) Additions to list.—After promul-
18	gating the list, the Administrator may, by
19	regulation—
20	"(i) add a product or category of
21	products to the list, if the Administrator
22	determines that the product or category of

paragraph (1); or

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1	"(ii) remove a product or category of
2	products from the list, if the Administrator
3	determines that the product or category of
4	products does not meet the standard estab-
5	lished in paragraph (1).
6	"(B) Petitions for modifications.—
7	"(i) In general.—Any person may
8	petition the Administrator to make a de-
9	termination to add a product or category
10	of products to the list, or to remove a
11	product or category of products from the
12	list.
13	"(ii) Action by the adminis-
14	TRATOR.—Not later than 2 years after re-
15	ceipt of a petition under clause (i), the Ad-
16	ministrator shall take one of the following
17	actions:
18	"(I) Grant the petition, initiate a
19	procedure to promulgate a regulation
20	to add or delete the product or prod-
21	uct category as requested in the peti-
22	tion, and complete the procedure by
23	not later than 2 years after initiating
24	the procedure.

1	"(II) Deny the petition and pub-
2	lish an explanation of the basis for de-
3	nying the petition in the Federal
4	Register.
5	"(5) Construction.—Nothing in this sub-
6	section shall be construed to affect any authority of
7	any person under section 5 or 6 concerning the man-
8	ufacturing or processing of a lead-containing product
9	or a category of such products.
10	"(c) Notification of New Uses of Lead in
11	PRODUCTS IN COMMERCE.—
12	"(1) In general.—
13	"(A) Publication.—After the publication
14	of the inventory in final form pursuant to sub-
15	section (a)(3), any person who manufactures or
16	processes a lead-containing product referred to
17	in subparagraph (B) shall submit to the Admin-
18	istrator a notice prepared pursuant to para-
19	graph (2) on the commencement of the manu-
20	facture or processing of the product.
21	"(B) Applicability.—Subparagraph (A)
22	shall apply to any lead-containing product for
23	which a notice is required under subparagraph
24	(A) that—

1	"(i) is not listed in the inventory de-
2	veloped under subsection (a); or
3	"(ii) is a product that—
4	"(I) is identified on the list pro-
5	mulgated under subsection (b), or
6	that is included in a category of prod-
7	ucts identified on the list; and
8	"(II) utilizes a greater concentra-
9	tion of lead, as a percentage of dry
10	weight, than the concentration identi-
11	fied by the Administrator for the
12	product or category under subsection
13	(b)(3) (unless the concentration is ex-
14	ceeded on a percentage basis solely as
15	a result of efforts to reduce the size or
16	weight of the product, rather than by
17	the addition of greater quantities of
18	lead into the product).
19	"(2) Contents of Notice.—The notice re-
20	quired by paragraph (1) shall include—
21	"(A) a general description of the product;
22	"(B) a description of the manner in which
23	lead is used in the product;
24	"(C) the quantity of the product manufac-
25	tured or processed; and

1	"(D) the quantity and percentage of lead
2	used in the manufacturing of the product, or
3	the quantity and percentage of lead contained
4	in the product.
5	"(3) Report by the administrator.—On an
6	annual basis, the Administrator shall publish a re-
7	port that provides a nonconfidential summary of new
8	uses identified pursuant to this subsection. The re-
9	port shall include aggregated information regarding
10	the amount of lead associated with the new uses.
11	"(4) Relationship with other provi-
12	SIONS.—The notification requirement under para-
13	graph (1) shall be subject to the confidentiality pro-
14	visions under section 5, and the research and devel-
15	opment exemption under section 5.
16	"(5) Amendment of list and inventory.—
17	After the receipt of a notice under paragraph (1),
18	the Administrator shall—
19	"(A) make such amendments to the inven-
20	tory established under subsection (a) as the Ad-
21	ministrator determines to be appropriate; and
22	"(B) evaluate whether any new products
23	should be added to the list established under
24	subsection (b).
25	"(6) Delay in publication.—

1	"(A) IN GENERAL.—If the publication of a
2	final list is delayed beyond the date specified in
3	subsection (b), subparagraphs (B) and (C) shall
4	apply.
5	"(B) Prohibition.—Beginning on the
6	date that the final list is required to be promul-
7	gated under subsection (b), and until such time
8	as a final list is published, no person shall in-
9	troduce into interstate commerce a product that
10	is listed or included within a product category
11	identified in subparagraph (C), if—
12	"(i) the product, or a substantially
13	similar product, has not been distributed
14	in commerce prior to the date of enact-
15	ment of this paragraph; or
16	"(ii) the product contains a greater
17	percentage of lead than any substantially
18	similar product distributed in commerce
19	before the date of enactment of this para-
20	graph,
21	unless the person has submitted a notice under
22	paragraph (2).
23	"(C) List of products or cat-
24	EGORIES.—The list of products or categories of
25	products referred to in subparagraph (B) shall

1	be the products listed under section 403(a)(2)
2	and subsections (d) through (f) of section 403.
3	"(D) Burden of proof.—In any pro-
4	ceeding to enforce subparagraph (B) with re-
5	spect to a product, the person introducing such
6	product into interstate commerce shall have the
7	burden of demonstrating that such person had
8	a reasonable basis for concluding that the prod-
9	uct (or a substantially similar product) had
10	been distributed in commerce prior to the date
11	of publication of the final list, as referred to in
12	subparagraph (B).
13	"(d) Exemptions.—
14	"(1) In general.—Subsections (b) and (c)
15	shall not apply to the following:
16	"(A) Stained glass products.
17	"(B) Articles referred to in section
18	3(2)(B)(v).
19	"(C) Containers used for radiation shield-
20	ing.
21	"(2) Automotive dismantlers.—This section
22	shall not apply to any metal, glass, paper, or textile
23	sold or distributed by the owner or operator of any
24	automotive dismantler or recycling facility regulated
25	by a State or the Administrator.".

1 SEC. 105. PRODUCT LABELING.

2	Title IV (15 U.S.C. 2681 et seq.) is further amended
3	by inserting after section 404, as added by section 104
4	of this Act, the following new section:
5	"SEC. 405. PRODUCT LABELING.
6	"(a) In General.—
7	"(1) Labeling.—
8	"(A) IN GENERAL.—Not later than 6 years
9	after the date of enactment of this paragraph,
10	the Administrator shall promulgate regulations
11	that provide for the labeling of products in-
12	cluded in the list established under section
13	404(b).
14	"(B) Exemptions.—The regulations pro-
15	mulgated under this paragraph shall not apply
16	to—
17	"(i) lead-acid batteries, to the extent
18	that the labeling of the batteries as to the
19	lead content of the batteries is regulated
20	under any other Federal law;
21	"(ii) products regulated under the
22	Federal Food, Drug and Cosmetic Act (21
23	U.S.C. 301 et seq.); and
24	"(iii) during or after disposal.

1	"(C) DIFFERENTIATION IN LABELING.—
2	The regulations promulgated under this section
3	may distinguish between—
4	"(i) labels required for products in-
5	cluded in the list established under section
6	404(b) that present a risk of exposure to
7	lead during distribution or use; and
8	"(ii) labels required for products in-
9	cluded in the list that present a risk of ex-
10	posure to lead during or after disposal.
11	"(2) Effective date of regulations.—The
12	regulations promulgated pursuant to paragraph (1)
13	shall take effect not later than the date that is 7
14	years after the date of enactment of this paragraph.
15	"(b) Content of Regulations.—The regulations
16	described in subsection (a) shall specify the wording, type
17	size, and placement of the labels described in subsection
18	(a).
19	"(c) Labeling of Certain Items.—
20	"(1) IN GENERAL.—The Administrator shall
21	promulgate regulations requiring that the following
22	labeling be included in the labeling of the packaging
23	of the following items:

1	"(A) For any paint for use by artists (in-
2	cluding graphic artists) described in section
3	403(g):
4	"'CONTAINS LEAD—FOR USE
5	BY ADULTS ONLY. DO NOT USE
6	OR STORE AROUND CHILDREN
7	OR IN AREAS ACCESSIBLE TO
8	CHILDREN.'.
9	"(B) For each toy or recreational game
10	piece that is a collectible item and for each
11	scale model that is subject to the regulations
12	promulgated under section 403(b)(4) and is
13	manufactured on or after the effective date of
14	the regulations promulgated under this sub-
15	section:
16	"'COLLECTIBLE ITEM, CON-
17	TAINS LEAD, NOT SUITABLE
18	FOR CHILDREN.
19	"(2) Criteria for regulations.—The regu-
20	lations promulgated pursuant to paragraph (1) shall
21	specify the type, size, and placement of the labeling
22	described in paragraph (1).
23	"(3) Effective date.—Each regulation pro-
24	mulgated under paragraph (1) shall take effect on

the date that is 1 year after the date of the promulgation of the regulation.

"(4) Labels.—If, by the date that is 2 years after the date of enactment of subsection (a)(1), the Administrator has not promulgated regulations that specify the alternate type, size, and placement of the wording for labels referred to in paragraph (1), the wording shall be placed prominently on the package in letters the same size as the largest text letter (except for letters in logos or brand markings) otherwise affixed to the label or packaging of the product until such time as the Administrator promulgates the regulations.

13 14 "(d) BAR.—Except as provided (by reference or otherwise) in any Federal, or State, law or judicial decision other than section 404 or this section, compliance with 16 the labeling requirements of this section shall not constitute, in whole or in part, a defense for liability relating to, or a cause for reduction in damages resulting from, 19 any civil or criminal action brought under any Federal or State law, other than an action brought for failure to com-21 ply with the labeling requirements of this section. Except as provided (by reference or otherwise) in any Federal, 23 or State, law or judicial decision other than section 404 or this section, nothing in section 404 or this section shall

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be construed to create any additional liability, to create any additional defense, or to in any other manner increase or decrease the liability (including liability for damages), for any party relating to any civil or criminal action 4 brought under any Federal or State law, other than an action brought for failure to comply with the requirements of such sections.". 8 SEC. 106. BATTERIES. Title IV (15 U.S.C. 2681 et seq.) is further amended 9 by inserting after section 405, as added by section 105 10 of this Act, the following new sections: 12 "SEC. 406. RECYCLING OF LEAD-ACID BATTERIES. "(a) Prohibitions.— 13 "(1) IN GENERAL.—Beginning on the date that 14 15 is 1 year after the date of enactment of subsection 16 (c), no person shall— 17 "(A) place a lead-acid battery in any land-18 fill; or 19 "(B) incinerate any lead-acid battery. "(2) DISPOSAL.—No person may— 20 "(A) discard or otherwise dispose of a 21

battery in mixed municipal solid

lead-acid

waste; or

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1	"(B) discard or otherwise dispose of a
2	lead-acid battery in a manner other than by re-
3	cycling in accordance with this section.
4	"(3) Exemption.—Paragraphs (1) through (2)
5	shall not apply to an owner or operator of a munici-
6	pal solid waste landfill, incinerator, or collection pro-
7	gram that inadvertently receives any lead-acid bat-
8	tery that—
9	"(A) is commingled with other municipal
10	solid waste; and
11	"(B) is not readily removable from the
12	waste stream,
13	if the owner or operator of the facility or collection
14	program has established contractual requirements or
15	other appropriate notification or inspection proce-
16	dures to ensure that no lead-acid battery is received
17	at, or burned in, the facility or accepted through the
18	collection program.
19	"(b) General Discard or Disposal Require-
20	MENTS.—Beginning on the date that is 1 year after the
21	date of enactment of subsection (c), no person (except a
22	person described in subsection (c), (d), or (e)) may discard
23	or otherwise dispose of any used lead-acid battery except
24	by delivery to 1 of the following persons (or an authorized
25	representative of the person):

- 1 "(1) A person who sells lead-acid batteries at 2 retail or wholesale.
- 3 "(2) A lead smelter regulated by a State or the 4 Administrator under the Solid Waste Disposal Act 5 (42 U.S.C. 6901 et seq.) or the Clean Air Act (42 6 U.S.C. 7401 et seq.) or a person who temporarily 7 stores used lead-acid batteries for less than 90 days.
- 6 "(3) A collection or recycling facility regulated 9 by a State or subject to regulation by the Adminis-10 trator under the Solid Waste Disposal Act (42 11 U.S.C. 6901 et seq.) or a person who temporarily 12 stores used lead-acid batteries for less than 90 days.
- 13 "(4) An automotive dismantler (as defined by 14 the Administrator).
 - "(5) A community collection program operated by, or pursuant to an agreement with, a governmental entity.
- "(6) A manufacturer of batteries of the samegeneral type.
- 20 "(c) Discard or Disposal Requirements for
- 21 Retailers.—Beginning on the date that is 1 year after
- 22 the date of enactment of this subsection, no person who
- 23 sells lead-acid batteries at retail may discard or otherwise
- 24 dispose of any used lead-acid battery except by delivery

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1	to 1 of the following persons (or an authorized representa-
2	tive of the person):
3	"(1) A person who sells lead-acid batteries at
4	wholesale.
5	"(2) A lead smelter regulated by a State or the
6	Administrator under the Solid Waste Disposal Act
7	(42 U.S.C. 6901 et seq.) or the Clean Air Act (42
8	U.S.C. 7401 et seq.) or a person who temporarily
9	stores used lead-acid batteries for less than 90 days.
10	"(3) A battery manufacturer.
11	"(4) A collection or recycling facility regulated
12	by a State or subject to regulation by the Adminis-
13	trator under the Solid Waste Disposal Act (42
14	U.S.C. 6901 et seq.).
15	"(5) An automotive dismantler (as defined by
16	the Administrator).
17	"(d) Discard or Disposal Requirements for
18	Wholesalers, Automotive Dismantlers, and Com-
19	MUNITY COLLECTION PROGRAMS.—
20	"(1) IN GENERAL.—Beginning on the date that
21	is 1 year after the date of enactment of this sub-
22	section—
23	"(A) no person who sells lead-acid bat-
24	teries at wholesale;
25	"(B) no automotive dismantler: and

1	"(C) no community collection program op-
2	erated pursuant to an agreement with a govern-
3	mental entity,
4	may discard or otherwise dispose of any used lead-
5	acid battery, except by delivery to 1 of the persons
6	described in paragraph (2) (or an authorized rep-
7	resentative of the person).
8	"(2) Persons.—The persons described in this
9	paragraph are as follows:
10	"(A) A lead smelter regulated by a State
11	or the Administrator under the Solid Waste
12	Disposal Act (42 U.S.C. 6901 et seq.) or the
13	Clean Air Act (42 U.S.C. 7401 et seq.).
14	"(B) A battery manufacturer.
15	"(C) A collection or recycling facility regu-
16	lated by a State or subject to regulation by the
17	Administrator under the Solid Waste Disposal
18	Act (42 U.S.C. 6901 et seq.).
19	"(e) Discard or Disposal Requirements for
20	Manufacturers.—
21	"(1) IN GENERAL.—Beginning on the date that
22	is 1 year after the date of enactment of this sub-
23	section, no person who manufactures lead-acid bat-
24	teries may discard or otherwise dispose of any used
25	lead-acid battery, except by delivery to 1 of the per-

sons described in paragraph (2) (or an authorized
2 representative of the person).
3 "(2) Persons.—The persons described in th
4 paragraph are as follows:
5 "(A) A lead smelter regulated by a State
or the Administrator under the Solid Wast
7 Disposal Act (42 U.S.C. 6901 et seq.) or the
8 Clean Air Act (42 U.S.C. 7401 et seq.).
9 "(B) A collection or recycling facility regu
lated by a State or subject to regulation by the
11 Administrator or a person who temporari
stores used lead-acid batteries for less than 9
days.
14 "(f) COLLECTION REQUIREMENTS FO
15 Retailers.—
16 "(1) IN GENERAL.—Beginning on the date that
is 1 year after the date of enactment of this sul
section, a person who sells, or offers for sale, lead
19 acid batteries at retail shall—
20 "(A) accept from customers used lead-act
batteries of the same general type as the ba
teries sold and in a quantity approximate
equal to the number of batteries sold; and
"(B) collect a deposit in an amount no
less than \$10 for the sale of any new replace

ment automotive type lead-acid battery that is not accompanied by the return of a used automotive type lead-acid battery.

"(2) Deposits.—A person who pays a deposit pursuant to this subsection shall receive from the retailer a refund in an amount equal to the deposit paid, if the person returns a used automotive type lead-acid battery of the same general type as the battery purchased from the retailer not later than 30 days after the date of sale of the battery purchased. All unredeemed deposits shall inure to the benefit of the retailer. The used lead-acid batteries shall be accepted at the place where lead-acid batteries are offered for sale.

15 "(g) Collection Requirements for Whole-16 salers.—

"(1) IN GENERAL.—Beginning on the date that is 1 year after the date of enactment of this subsection, a person who sells, or offers for sale, leadacid batteries at wholesale (referred to in this section as a 'wholesaler') shall accept from customers used lead-acid batteries of the same general type as the batteries sold and in a quantity approximately equal to the number of batteries sold.

"(2) 1 WHOLESALER WHO SELLS LEAD-ACID 2 BATTERIES TO A RETAILER.—In the case of a wholesaler who sells, or offers for sale, lead-acid batteries 3 to a retailer, the wholesaler shall also provide for removing used lead-acid batteries at the place of busi-5 ness of the retailer. Unless the quantity of batteries 6 7 to be removed is less than 5, the removal shall occur not later than 90 days after the retailer notifies the 8 wholesaler of the existence of the used lead-acid bat-9 10 teries for removal. If the quantity of batteries to be 11 removed is less than 5, the wholesaler shall remove the batteries not later than 180 days after the noti-12 fication referred to in the preceding sentence. 13

- "(h) Collection Requirements for Manufacturers.—Beginning on the date that is 1 year after the date of enactment of this subsection, a person who manufactures lead-acid batteries shall accept from customers used lead-acid batteries of the same general type as the batteries sold and in a quantity approximately equal to the number of batteries sold.
- 21 "(i) Written Notice Requirements for Retail-22 ers.—
- "(1) IN GENERAL.—Beginning on the date that is 1 year after the date of enactment of this subsection, a person who sells, or offers for sale, lead-

1	acid batteries at retail shall post written notice
2	that—
3	"(A) is clearly visible in a public area of
4	the establishment in which the lead-acid bat-
5	teries are sold or offered for sale;
6	"(B) is at least $8\frac{1}{2}$ inches by 11 inches in
7	size; and
8	"(C) contains the following language:
9	"(i) 'It is illegal to throw away a
10	motor vehicle battery or other lead-acid
11	battery.'.
12	"(ii) 'Recycle your used batteries.'.
13	"(iii) 'Federal law requires battery re-
14	tailers to accept used lead-acid batteries
15	for recycling when a battery is purchased.'.
16	"(iv) 'Federal law allows you to sell or
17	return used batteries to an authorized bat-
18	tery collector, recycler, or processor, or to
19	an automotive dismantler.'.
20	"(2) Failure to post notice.—Any person
21	who, after receiving a written warning by the Ad-
22	ministrator, fails to post a notice required under
23	paragraph (1) shall, notwithstanding section 16, be
24	subject to a civil penalty in an amount not to exceed
25	\$1,000 per day.

1	"(j) Lead-Acid Battery Labeling Require-
2	MENTS.—
3	"(1) IN GENERAL.—Beginning on the date that
4	is 18 months after the date of enactment of this
5	subsection, it shall be unlawful for any lead-acid bat-
6	tery manufacturer to distribute in interstate com-
7	merce, or offer for such distribution, any lead-acid
8	battery that does not bear a permanent label that
9	contains the statements required under paragraph
10	(3).
11	"(2) SALES.—Beginning on the date that is 2
12	years after the date of enactment of this subsection,
13	it shall be unlawful to sell a lead-acid battery that
14	does not bear a permanent label that contains the
15	statements required under paragraph (3).
16	"(3) LABELS.—A label described in paragraph
17	(1) or (2) shall be considered to be consistent with
18	the requirements of this section if the label—
19	"(A) identifies that the lead-acid battery
20	contains lead; and
21	"(B) contains the following statements:
22	"(i) 'Federal law requires recycling.'.
23	"(ii) 'Retailers must accept in ex-
24	change.'.

1	"(4) RECYCLING SYMBOLS.—Nothing in this
2	section shall be interpreted as prohibiting the display
3	on the label of a lead-acid battery of a recycling
4	symbol (as defined by the Administrator) or other
5	information intended to encourage recycling.
6	"(k) Publication of Notice.—Not later than 180
7	days after the date of enactment of this subsection, the
8	Administrator shall publish in the Federal Register a no-
9	tice of the requirements of this section and such other re-
10	lated information as the Administrator determines to be
11	appropriate.
12	"(I) Warnings and Citations.—The Administrator
13	may issue a warning or citation (or both) to any person
14	who fails to comply with any provision of this section.
15	"(m) Export for Purposes of Recycling.—Not-
16	withstanding any other provision of this section, any per-
17	son may export any used lead-acid battery for the purpose
18	of recycling.
19	$\lq\lq$ (n) Definition.—As used in this section, the term
20	'lead-acid battery' means a battery that—
21	"(1) consists of lead and sulfuric acid;
22	"(2) is used as a power source; and
23	"(3) is not a rechargeable battery, as defined in
24	section 407.

1	"SEC. 407. MERCURY-CONTAINING AND RECHARGEABLE
2	BATTERY MANAGEMENT.
3	"(a) Definitions.—As used in this section:
4	"(1) Battery pack.—The term 'battery pack'
5	means any combination of rechargeable batteries
6	containing 1 or more regulated batteries that com-
7	monly has wire leads, terminals, and dielectric hous-
8	ing.
9	"(2) Button cell.—The term 'button cell',
10	used with respect to a battery, means any button-
11	shaped or coin-shaped battery.
12	"(3) Easily removable.—The term 'easily re-
13	movable', used with respect to a rechargeable battery
14	or battery pack, means the battery or battery pack
15	is detachable or removable from a rechargeable
16	consumer product by a consumer with the use of
17	common household tools at the end of the life of the
18	battery or battery pack.
19	"(4) Mercuric-oxide battery.—The term
20	'mercuric-oxide battery' means a battery that uses a
21	mercuric-oxide electrode.
22	"(5) Rechargeable battery.—The term 're-
23	chargeable battery'—
24	"(A) means any type of enclosed device or
25	sealed container consisting of 1 or more voltaic
26	or galvanic cells, electrically connected to

1	produce electric energy, that is designed to be
2	recharged for repeated uses; and
3	"(B) does not include—
4	"(i) any lead-acid battery used to
5	start an internal combustion engine or as
6	the principal electrical power source for a
7	vehicle, such as an automobile, a truck,
8	construction equipment, a motorcycle, a
9	garden tractor, a golf cart, a wheelchair, or
10	a boat;
11	"(ii) any lead-acid battery used for
12	load leveling or for the storage of elec-
13	tricity generated by an alternative energy
14	source, such as a solar cell or wind driven
15	generator;
16	"(iii) any battery used as a backup
17	power source for memory or program in-
18	struction storage, timekeeping, or any
19	similar purpose that requires uninter-
20	rupted electrical power in order to function
21	if the primary energy supply fails or fluc-
22	tuates momentarily; and
23	"(iv) any alkaline battery.
24	"(6) Rechargeable consumer product.—
25	The term 'rechargeable consumer product'—

1	"(A) means any product that when sold at
2	retail includes a regulated battery as a primary
3	energy supply and that is primarily intended for
4	personal or household use; and
5	"(B) does not include any product that
6	uses a battery solely as a backup power source
7	for memory or program instruction storage,
8	timekeeping, or any similar purpose that re-
9	quires uninterrupted electrical power in order to
10	function if the primary energy supply fails or
11	fluctuates momentarily.
12	"(7) REGULATED BATTERY.—The term 'regu-
13	lated battery' means any rechargeable battery that—
14	"(A) contains a cadmium or a lead elec-
15	trode or any combination of cadmium and lead
16	electrodes; or
17	"(B) has another electrode chemistry and
18	is the subject of a determination by the Admin-
19	istrator pursuant to subsection (b)(5).
20	"(8) Remanufactured product.—The term
21	'remanufactured product' means a rechargeable
22	consumer product that has been altered by the re-
23	placement of a part, repackaged, or repaired, after
24	initial sale by the original manufacturer.

1	"(b) Rechargeable Consumer Products and
2	Labeling.—
3	"(1) Prohibition.—
4	"(A) IN GENERAL.—No person shall sell a
5	retail for use in the United States a regulated
6	battery or rechargeable consumer product intro
7	duced into interstate commerce on or after the
8	date that is 1 year after the date of enactmen
9	of this subsection, unless—
10	"(i) the regulated battery—
11	"(I) is easily removable from the
12	rechargeable consumer product;
13	"(II) is contained in a battery
14	pack that is easily removable from the
15	product; or
16	"(III) is sold separately from the
17	product; and
18	"(ii) the rechargeable consumer prod
19	uct and the regulated battery are labeled
20	in accordance with paragraph (2).
21	"(B) Application.—Subparagraph (A)
22	shall not apply to—
23	"(i) the sale of a remanufactured
24	product unless subparagraph (A) applied

1	to the sale of the product when originally
2	manufactured; and
3	"(ii) a product intended for export
4	purposes only.
5	"(2) LABELING.—Each regulated battery, bat-
6	tery pack, or rechargeable consumer product without
7	an easily removable battery or battery pack, manu-
8	factured on or after the date that is 1 year after the
9	date of enactment of this subsection, shall be labeled
10	with—
11	"(A)(i) 3 chasing arrows or a comparable
12	recycling symbol;
13	"(ii) proximate to such arrows or symbol—
14	"(I) on each nickel-cadmium battery
15	or battery pack, the chemical name or the
16	abbreviation 'Ni-Cd'; and
17	"(II) on each lead-acid battery or bat-
18	tery pack, 'Pb' or the words 'LEAD', 'RE-
19	TURN', and 'RECYCLE'; and
20	"(iii) on each regulated battery or battery
21	pack, the phrase 'NICKEL-CADMIUM BAT-
22	TERY. MUST BE RECYCLED OR DIS-
23	POSED OF PROPERLY.' or 'SEALED
24	LEAD BATTERY. BATTERY MUST BE
25	RECYCLED.', as applicable;

"(B) on each rechargeable consumer prod-uct without an easily removable battery or battery pack, the phrase 'CONTAINS NICKEL-CADMIUM BATTERY. BATTERY BE RECYCLED OR DISPOSED OF PROP-ERLY.' or 'CONTAINS SEALED LEAD BATTERY. BATTERY MUST BE RECY-CLED.', as applicable; and

"(C) on the packaging of each rechargeable consumer product, and the packaging of each regulated battery or battery pack sold separately from such a product, unless the relevant label is clearly visible through the packaging, the phrase 'CONTAINS NICKEL-CADMIUM BATTERY. BATTERY MUST BE RECYCLED OR DISPOSED OF PROPERLY.' or 'CONTAINS SEALED LEAD BATTERY. BATTERY MUST BE RECYCLED.'.

"(3) Existing labeling.—

"(A) SUBSTANTIAL COMPLIANCE.—For a period of 2 years after the date of enactment of this subsection, regulated batteries and battery packs, rechargeable consumer products containing regulated batteries, and rechargeable consumer product packages, that are labeled in

1	substantial compliance with paragraph (2) shall
2	be deemed to comply with the labeling require-
3	ments of paragraph (2).
4	"(B) DIFFERENT LABEL.—Upon applica-
5	tion by a person subject to the labeling require-
6	ments of paragraph (2) or the labeling require-
7	ments promulgated by the Administrator under
8	paragraph (5), the Administrator may approve
9	a different label and certify that the different
10	label meets the requirements of paragraph (2)
11	or (5), respectively, if the different label—
12	"(i) is substantially similar to the
13	label required under paragraph (2) or (5),
14	respectively; or
15	"(ii) conforms with a recognized inter-
16	national standard and is consistent with
17	the overall purposes of this section.
18	"(4) Point of sale information.—Any retail
19	establishment that offers for sale any battery, bat-
20	tery pack, or product subject to the labeling require-
21	ments of paragraph (2) or the labeling requirements
22	promulgated by the Administrator under paragraph
23	(5), shall display, in a manner visible to a consumer,
24	a written notice that informs the consumer that reg-
25	ulated batteries and battery packs, whether sold sep-

1	arately or in rechargeable consumer products, shall
2	be recycled or disposed of properly.
3	"(5) Rulemaking authority of the admin-
4	ISTRATOR.—
5	"(A) IN GENERAL.—If the Administrator
6	determines that other rechargeable batteries
7	having electrode chemistries different from reg-
8	ulated batteries described in subsection
9	(a)(7)(A) are toxic and may cause substantial
10	harm to human health and the environment if
11	discarded into the solid waste stream for land
12	disposal or incineration, the Administrator may,
13	with the advice and counsel of State regulatory
14	authorities and manufacturers of rechargeable
15	batteries, battery packs, and rechargeable
16	consumer products, and after public comment—
17	''(i) promulgate labeling requirements
18	for the batteries with different electrode
19	chemistries, battery packs containing the
20	batteries, rechargeable consumer products
21	containing the batteries that are not easily
22	removable batteries, and packaging for the
23	products; and
24	''(ii) promulgate easily-removable de-
25	sign requirements for rechargeable

1	consumer products designed to contain the
2	batteries or battery packs.
3	"(B) Substantial similarity.—The reg-
4	ulations promulgated pursuant to subparagraph
5	(A) shall be substantially similar to the require-
6	ments set forth in paragraphs (1) and (2).
7	"(6) Uniformity.—After the effective dates of
8	a requirement set forth in paragraph (1), (2), or (3)
9	or a regulation promulgated by the Administrator
10	under paragraph (5), no Federal agency, State, or
11	political subdivision of a State may enforce any easy
12	removability or environmental labeling requirement
13	for a rechargeable battery, battery pack, or re-
14	chargeable consumer product that is not identical to
15	the requirement or regulation.
16	"(7) Exemptions.—
17	"(A) IN GENERAL.—With respect to any
18	rechargeable consumer product, any person may
19	submit an application to the Administrator for
20	an exemption from the requirements of para-
21	graph (1) in accordance with the procedures
22	under subparagraph (B). The application shall
23	include—
24	"(i) a statement of the specific basis
25	for the request for the exemption; and

1	"(ii) the name, business address, and
2	telephone number of the applicant.
3	"(B) Granting of Exemption.—Not
4	later than 60 days after receipt of an applica-
5	tion under subparagraph (A), the Administrator
6	shall approve or deny the application. Upon ap-
7	proval of the application, the Administrator
8	shall grant an exemption to the applicant. The
9	exemption shall be issued for a period of time
10	that the Administrator determines to be appro-
11	priate, except that the period shall not exceed
12	2 years. The Administrator shall grant an ex-
13	emption on the basis of evidence supplied to the
14	Administrator that the manufacturer has been
15	unable to commence manufacturing the re-
16	chargeable consumer product in compliance
17	with this subsection and with an equivalent
18	level of product performance without the
19	product—
20	"(i) resulting in danger to human
21	health, safety, or the environment; or
22	"(ii) violating requirements for ap-
23	provals from governmental agencies or
24	widely recognized private standard-setting

organizations (including Underwriters Laboratories).

"(C) RENEWAL OF EXEMPTION.—A person granted an exemption under subparagraph (B) may apply for a renewal of the exemption in accordance with the requirements and procedures described in subparagraphs (A) and (B). The Administrator may grant a renewal of such an exemption for a period of not more than 2 years after the date of granting of the renewal.

11 "(c) REQUIREMENTS.—For the purposes of carrying out the collection, storage, transportation, recycling, or 12 proper disposal of used rechargeable batteries, used battery packs, and used rechargeable consumer products con-15 taining rechargeable batteries that are not easily removable rechargeable batteries, persons involved in collecting, 16 storing, or transporting such batteries, battery packs, or products to a facility for recycling or proper disposal shall be subject, in the same manner and with the same limitations, to the same requirements as would apply if the per-21 sons were collecting, storing, or transporting batteries subject to subpart G of part 266 of title 40, Code of Federal Regulations, as in effect on January 1, 1993, notwithstanding any other regulation or statute.

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"(d) Cooperative Efforts.—Notwithstanding any other provision of law, if 2 or more persons who participate in projects or programs to collect and properly manage used rechargeable batteries, used battery packs, or used rechargeable consumer products advise the Administrator of their intent, the persons may agree to develop jointly, or to share in the costs of participating in, such a project or program and to examine and rely upon such cost information as is collected during the project or program.

"(e) Report to Congress.—

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"(1) REPORT DEADLINES IN GENERAL.—Not later than 3 years after the date of enactment of this subsection, the Administrator, after consultation with and obtaining relevant industrywide data from the States, environmental and consumer groups, and rechargeable organizations representing battery manufacturers, rechargeable consumer product manufacturers, and retailers, and after conducting a public hearing and considering public comment, shall submit to Congress a report that provides the information specified in paragraph (2). In collecting information for the report, the Administrator shall coordinate with such States, environmental consumer groups, and organizations to minimize the

frequency and scope of any reporting requirements 1 2 associated with the manufacture, sale, or collection of regulated batteries. 3 "(2) CONTENT OF REPORT.—The report described in paragraph (1) shall include each of the 5 following: 6 7 "(A) A review of the activities carried out by the entities listed in paragraph (1) with re-8 spect to the labeling, collection, transportation, 9 recycling, and disposal of regulated batteries. 10 "(B) An estimate, for the period beginning 11 12 on the date of enactment of this subsection and ending on the date of preparation of the report, 13 of the number of regulated batteries entering 14 15 the solid waste stream for disposal in incinerators, landfills, and municipal solid waste 16 17 facilities. 18 "(C) A review of the recycling and rec-19 lamation rates for regulated batteries. "(D) A review of the availability of per-20 21 mitted facilities sufficient to handle the current 22 and projected volume of used regulated batteries, along with a complete evaluation of po-23

tential regulatory impediments to management

options.

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"(E) A list of entities involved in the production and distribution of regulated batteries or rechargeable consumer products and participating in programs for the collection of regulated batteries.

"(F) A list of entities involved in the production and distribution of regulated batteries or rechargeable consumer products, excluding retailers, that are not participating in programs for the collection of regulated batteries. In formulating the list, the Administrator shall not require any participant to report the name of any such nonparticipant. Prior to listing any entity as such a nonparticipant, the Administrator shall determine that the entity should be a participant, and independently verify with the entity that the entity is not a participant.

"(3) Frequency of Report.—Not later than 2 years after publication of the report required in paragraph (1), and every 2 years thereafter, the Administrator shall issue a report that provides an update of the information specified in paragraph (2). "(f) Limitations on the Sale of Alkaline-Manganese Batteries Containing Mercury.—No person shall introduce into interstate commerce, offer for such in-

- 1 troduction, or offer for promotional purposes any alkaline-
- 2 manganese battery manufactured on or after January 1,
- 3 1996, with a mercury content that was intentionally intro-
- 4 duced (as distinguished from mercury that may be inci-
- 5 dentally present in other materials), except that the limita-
- 6 tion on mercury content in alkaline-manganese button cell
- 7 batteries shall be 25 milligrams of mercury per button cell
- 8 battery.
- 9 "(g) Limitations on the Sale of Zinc Carbon
- 10 BATTERIES CONTAINING MERCURY.—No person shall in-
- 11 troduce into interstate commerce, offer for such introduc-
- 12 tion, or offer for promotional purposes any zinc carbon
- 13 battery manufactured on or after January 1, 1995, that
- 14 contains any mercury that was intentionally introduced as
- 15 described in subsection (f).
- 16 "(h) Limitations on the Sale of Button Cell
- 17 Mercuric-Oxide Batteries.—No person shall intro-
- 18 duce into interstate commerce, offer for such introduction,
- 19 or offer for promotional purposes any button cell mer-
- 20 curic-oxide battery on or after January 1, 1995.
- 21 "(i) Limitations on the Sale of Mercuric-
- 22 OXIDE BATTERIES.—No person shall introduce into inter-
- 23 state commerce, offer for such introduction, or offer for
- 24 promotional purposes any mercuric-oxide battery on or
- 25 after January 1, 1997.

- "(j) Information Dissemination.—In consultation
 with representatives of rechargeable battery manufacturers, rechargeable consumer product manufacturers, and
 retailers, the Administrator shall establish a program to
 provide information to the public concerning the proper
 handling and disposal of used regulated batteries and used
 rechargeable consumer products without easily removable
 batteries.
- 9 "(k) Enforcement.—For the purposes of this sec-10 tion:
 - "(1) Whenever on the basis of any information the Administrator determines that any person has violated or is in violation of any requirement of this section, the Administrator may issue an order assessing a civil penalty for any past or current violation, requiring compliance immediately or within a reasonable specified time period, or both, or the Administrator may commence a civil action in the United States district court in the district in which the violation occurred for appropriate relief, including a temporary or permanent injunction.
 - "(2) Any order issued pursuant to this subsection shall state with reasonable specificity the nature of the violation. Any penalty assessed in the order shall not exceed \$10,000 for each such viola-

- tion. In assessing such a penalty, the Administrator shall take into account the seriousness of the violation and any good faith efforts to comply with applicable requirements.
 - "(3) Any order issued under this subsection shall become final unless, not later than 30 days after the order is served, the person or persons named in the order request a public hearing. If such a request is made, the Administrator shall promptly conduct a public hearing. In connection with any proceeding under this subsection, the Administrator may issue subpoenas for the attendance and testimony of witnesses and the production of relevant papers, books, and documents.
 - "(4) If a violator fails to take corrective action within the time period specified in a compliance order issued under this subsection, the Administrator may assess a civil penalty of not more than \$10,000 for the continued noncompliance with the order.
- "(5) This section shall be enforced only pursuant to this subsection, notwithstanding the provisions of title I.
- "(I) Information Gathering and Access.—For the purposes of this section:

1	"(1) Any person who is required to comply with
2	this section, including—
3	"(A) a regulated battery manufacturer;
4	"(B) a rechargeable consumer product
5	manufacturer;
6	"(C) a mercury-containing battery manu-
7	facturer; and
8	"(D) an authorized agent of a manufac-
9	turer described in subparagraph (A), (B), or
10	(C);
11	shall establish and maintain such records and report
12	such information as the Administrator may by rule
13	reasonably require to carry out this section.
14	"(2) The Administrator, or an authorized rep-
15	resentative of the Administrator upon presentation
16	of credentials, may at reasonable times have access
17	to and copy any records required to be maintained
18	under paragraph (1).
19	"(3) The Administrator shall maintain the con-
20	fidentiality of such records or information main-
21	tained or reported under this subsection as contain
22	proprietary information.
23	"(m) State Authority.—Except as provided in
24	subsection (b)(6), or as provided in subsection (c), (relat-
25	ing to requirements and the labeling of rechargeable bat-

1	teries, battery packs, or rechargeable consumer products
2	or packages containing the products), nothing in this sec-
3	tion shall be construed so as to prohibit a State from en-
4	acting and enforcing a standard or requirement that is
5	more stringent than a standard or requirement established
6	or promulgated under this section.
7	"(n) Authorization of Appropriations.—There
8	are authorized to be appropriated such sums as are nec-
9	essary to carry out this section.".
10	SEC. 107. STUDY OF LEAD IN USED OIL.
11	(a) Study of Lead in Used Oil.—
12	(1) IN GENERAL.—Not later than 18 months
13	after the date of enactment of this subsection, the
14	Administrator shall conduct a study concerning the
15	effects on the environment and public health of
16	burning used oil.
17	(2) Report.—On the completion of the study
18	the Administrator shall submit a report to Congress
19	on the results of the study.
20	(3) CONTENTS OF STUDY.—The study shall in-
21	clude an assessment of—
22	(A) the volume of lead in used oil released
23	into the environment, and the sources of the
24	lead contaminants;

1	(B) the impact of a variety of approaches
2	to regulation of used oil recycling facilities; and
3	(C) such other information as the Adminis-
4	trator determines to be appropriate regarding
5	disposal practices of lead in used oil in use at
6	the time of the study and alternatives to the
7	practices, including the manner in which any
8	detrimental effects on the environment or public
9	health (or both) can be reduced or eliminated
10	by the reduction of lead as a constituent of
11	used oil.
12	(b) Coordinator for Lead Activities.—Not later
13	than 30 days after the date of enactment of this sub-
14	section, the Administrator shall appoint, from among the
15	employees of the Environmental Protection Agency, a Co-
16	ordinator for Lead Activities to coordinate the activities
17	conducted by the Agency (or in conjunction with the Agen-
18	cy) relating to the prevention of lead poisoning, the reduc-
19	tion of lead exposure, and lead abatement.".
20	SEC. 108. CONFORMING AMENDMENTS.
21	(a) Cross-References.—
22	(1) PENALTIES.—Section 16 (15 U.S.C. 2615)
23	is amended by striking "409" each place it appears

and inserting "418".

1	(2) Specific enforcement and seizure.—
2	Section $17(a)(1)(A)$ (15 U.S.C. $2616(a)(1)(A)$) is
3	amended by striking "409" and inserting "418".
4	(3) AUTHORIZED STATE PROGRAMS.—Section
5	413, as redesignated by section 101(a), is amend-
6	ed—
7	(A) by striking "402 or 406" each place it
8	appears and inserting "411 or 415"; and
9	(B) in subsection (d), by striking "402"
10	and inserting "411".
11	(b) Authorization of Appropriations.—In sec-
12	tion 421, as redesignated by section 101(a) of this Act,
13	by striking "There are authorized to be appropriated to
14	carry out the purposes of this title" and inserting "There
15	are authorized to be appropriated to carry out this title
16	(other than sections 403 through 410)".
17	(c) References in Other Acts.—
18	(1) Section 302(a)(1)(A) of the Lead-Based
19	Paint Poisoning Prevention Act (42 U.S.C
20	4822(a)(1)(A)) is amended by striking "406" and
21	inserting "415".
22	(2) Section 1011 of the Residential Lead-Based
23	Paint Hazard Reduction Act of 1992 (42 U.S.C.
24	4852) is amended—

- 1 (A) in subsections (e)(5), (g)(1), and (n),
 2 by striking "402" and inserting "411"; and
 3 (B) in subsection (n), by striking "404"
 4 and inserting "413".
 5 (3) Section 1018(a)(1)(A) of the Residential
 6 Lead-Based Paint Hazard Reduction Act of 1992
 7 (42 U.S.C. 4852d(a)(1)(A)) is amended by striking
- 9 SEC. 111. AMENDMENT TO TABLE OF CONTENTS.

"406" and inserting "415".

- The table of contents in section 1 of the Act (15)
- 11 U.S.C. 2601 et seq.) is amended by striking the items re-
- 12 lating to title IV and inserting the following new items:

"TITLE IV-LEAD EXPOSURE REDUCTION

- "Sec. 401. Findings and policy.
- "Sec. 402. Definitions.

- "Sec. 403. Restrictions on continuing uses of certain lead-containing products.
- "Sec. 404. Inventory of lead-containing products and new use notification procedures.
- "Sec. 405. Product labeling.
- "Sec. 406. Recycling of lead-acid batteries.
- "Sec. 407. Mercury-containing and rechargeable battery management.
- "Sec. 408. Lead contamination in schools and day care facilities.
- "Sec. 409. Blood-lead and other abatement and measurement programs.
- "Sec. 410. Establishment of National Centers for the Prevention of Lead Poisoning.
- "Sec. 411. Lead-based paint activities training and certification.
- "Sec. 412. Identification of dangerous levels of lead.
- "Sec. 413. Authorized State programs.
- "Sec. 414. Lead abatement and measurement.
- "Sec. 415. Lead hazard information pamphlet.
- "Sec. 416. Regulations.
- "Sec. 417. Control of lead-based paint hazards at Federal facilities.
- "Sec. 418. Prohibited acts.
- "Sec. 419. Relationship to other Federal law.
- "Sec. 420. General provisions relating to administrative proceedings.
- "Sec. 421. Authorization of appropriations.".

1 TITLE II—MISCELLANEOUS

2	SEC. 201. NON-INTERFERENCE.
3	Nothing in this Act shall interfere with the promulga-
4	tion of regulations required pursuant to the Residential
5	Lead-Based Paint Hazard Reduction Act of 1992 (106
6	Stat. 3897).
7	SEC. 202. SENSE OF THE CONGRESS CONCERNING LEAD
8	FISHING SINKERS.
9	(a) FINDINGS.—
10	(1) on March 9, 1994 the EPA promulgated a
11	rule to ban the manufacture and sale of lead, zinc,
12	and brass fishing sinkers,
13	(2) the proposed rule was developed in response
14	to a Toxic Substances Control Act petition request-
15	ing that EPA label, not ban, lead fishing sinkers,
16	(3) EPA states in the proposed rule, "In addi-
17	tion, an accurate number of waterbirds that could
18	receive a lethal dose of lead or zinc from fishing
19	sinkers, or the probability of consuming a lethal
20	dose, cannot be estimated,
21	(4) no one has studied the effectiveness of fish-
22	ing sinkers manufactured from lead-substitute mate-
23	rials which can cost eight to ten times as much and

have physical or chemical limitations,

- 1 (5) a ban on lead fishing sinkers would put 2 small fishing tackle manufacturers at a competitive 3 disadvantage to major fishing tackle manufacturers 4 who can afford to retool and produce fishing sinkers 5 with lead-substitute materials,
 - (6) a ban on home manufacturing of lead fishing sinkers would affect up to 1,600,000 anglers who make their own sinkers in basements and garages, and
 - (7) EPA has commented that a ban on lead fishing sinkers could eventually be expanded to all lead-containing fishing tackle, including lures.
- (b) Sense of Congress.—It is the sense of the Congress that the Administrator should finalize no rule or regulation which requires a nationwide prohibition of the manufacture, sale, or use of fishing sinkers, jigs, or lures containing lead, brass, or zinc, until such time as the Administrator gives priority consideration to alternative means of reducing the risk to waterfowl from lead fishing sinkers, including labeling, public education, and State or regional limits.

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1 TITLE III—AUTHORIZATION OF 2 APPROPRIATIONS

- 3 SEC. 301. AUTHORIZATION OF APPROPRIATIONS.
- 4 There are authorized to be appropriated to carry out
- 5 this Act and the amendments made by this Act (other
- 6 than sections 407 and 408 of the Toxic Substances Con-
- 7 trol Act, as added by this Act)—
- 8 (1) \$25,000,000 for fiscal year 1995;
- 9 (2) \$24,000,000 for fiscal year 1996;
- 10 (3) \$24,000,000 for fiscal year 1997; and
- 11 (4) \$22,000,000 for fiscal year 1998.

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